Japan NANO 2007 February 20, 2007

Our Research Activities on Risk Assessment & Risk Management of Nanotechnology

Junko Nakanishi

Research Center for Chemical Risk Management (CRM) National Institute of Advanced Industrial Science and Technology (AIST)

1

Presentation Overview

- Emphasize that risk assessment is critical for a new technology. The key is how to manage risk, not to determine whether the new technology is safe or dangerous. (Chapter 1)
- Explain in detail about our project to evaluate risks of nanomaterials (NMs). (Chapter 2-4)
- Stress the importance of having a bird's-view risk perspective across nanotechnology, not limited to risks caused by NMs. (Chapter 5)
- Ensure to make risk management policies around nanotechnology visible to the public. (Chapter 6 and 7)

CONTENTS

Introduction: Importance of risk evaluation of the new technology

2 Overview of our research project

3 Toxicity evaluation methodology § 3-1, § 3-2, § 3-3

Exposure analysis and risk assessment

5 Overview of risks due to nanotechnologies

6 US action on regulating NMs

Next steps

4

7

Risk evaluation is needed for the new technology

- 1. If nanotechnology has something new in terms of technology involved, it potentially contains a new kind of risk.
- 2. Any new technology or product should have risk evaluation results in its specifications.
- **3.** The superiority of technology alone no longer justifies everything.

Key Advantage of AIST

- 1. Owns a division dedicated to nanotechnology manufacturing research.
- 2. Owns a strong, advanced metrology research division that is critical for nanotechnology risks-related researches.
- **3.** Is the only institution that has a research unit specialized in risk evaluation.
- 4. Is a pioneer in public acceptance study of nanotechnology.



AIST should play a leading role in carrying out the risk evaluation of manufactured nanomaterials in cooperation with other research institutions and universities.

Basic stance for controlling new technology

- 1. Assess the amount of risk and manage it, rather than deciding whether it is safe or not. We assess risk not safety.
- 2. Risk is a multiplication of toxicity and exposure. It is therefore important to look at exposure as well.

$(RISK) = (TOXICITY) \times (EXPOSURE)$

- 3. Nothing is totally risk-free.
- 4. Benefit of nanotechnology, if large enough, could justify its risk to a certain extent.

CONTENTS

Introduction: Importance of risk evaluation

of the new technology

Overview of our research project

3 Toxicity evaluation methodology $\S 3-1$, $\S 3-2$, $\S 3-3$

Exposure analysis and risk assessment

5 Overview of risks due to nanotechnologies

6 US action on regulating NMs

Next steps

2

4

7

NEDO Project

EVALUATING risks associated with manufactured nanomaterials

Project leader : Junko Nakanishi

NEDO:

New Energy and Industrial Technology Development Organization, Japan's largest public R&D management and funding organization

Major Components of the Research Project



Period: June, 2006 through March 31, 2010 (five years)

Amount: Approx. \$ 17,000,000 for five years

Research Institutions



Key Strategy of the Project

- To integrate metrology, toxicity and exposure evaluation into risk assessment
- To integrate the *in vitro* tests and continuous inhalation tests of rat into toxicity evaluation
- To develop the methods of
 - the measurement of the size and shape of non-spherical NMs in various media
 - the sample preparation for the toxicity tests and exposure analysis
 - the chemical analysis to know the translocation and fate of NMs in rat
 - the inhalation animal test for long days of NMs

NMs: Nanomaterials

CONTENTS

Introduction: Importance of risk evaluation

of the new technology

2 Overview of our research project

Toxicity evaluation methodology § 3-1, § 3-2, § 3-3

Exposure analysis and risk assessment

5 Overview of risks due to nanotechnologies

6 US action on regulating NMs

Next steps

3

4

7

Sections of the the Chapter 3



§ 3-1

Dispersion of NMs for the toxicity test

Is dispersion of NMs necessary for the toxicity test?

Yes, because...

- 1. Possibility of dispersion, if small, cannot be overlooked in assessing risks.
- 2. In the applicaions process, NMs are dispersed in the organic solvent and surfactant, eventhough they are aggromerated as grown or as raw.
- 3. Interaction of NMs with biomolecules in the human body are more likely with decreasing particle size.
- 4. Various biosurfactants exist inside a living body and could disperse aggromerated nanoparticles.
- 5. Nano particples tend to disperse in the waste disposal.

TEM Image of right lung of rat after intratracheal insillation of nano-NiO(intratracheal instillation)



NiO and biosurfactant

Kazuhiro Yamamoto, Yasuo Morimoto (2007)

How dispersed NMs should be used for the toxicity test? - Fullerene -

Nakanishi proposed:

- 1. Distinguish the sizes of test NMs between the *in vivo* tests and the *in vitro* tests
- 2. With the *in vitro* tests, disperse as much as possible (till the smallest size)
- 3. With the *in vivo* tests, disperse is necessary to such a degree that it does not impede inhalation test
- 4. The existing status of NMs in the environment should be into consideration

How dispersed NMs should be used for the toxicity test? - Fullerene -



The present goalFeasible

§ 3-2 Strategies for toxicity evaluationBiaxial Approach -

We applied the biaxial approach, but not the tiered one.



The tiered approach

The biaxial approach

- Biaxial Approach -

The *in vitro* tests: to know the relative hazard potential of broad spectrum of substances, size and preparation methods

The in *vivo* tests: to know the target organ NOAEL for rat and extrapolate the effects for human, though for limited materials



Target sample candidates for toxicity evaluation



At the beginning, the tiered approach was considered which consists of the tier 1 of the *in vitro* test for a screening, the tier 2 of the tracheal instillation and the tier 3 of inhalation test. However, we knew that it would be hard to find the *in vitro* testing method intrinsic of nano scale.

Junko Nakanishi, modified (2007)

Hypothetical toxicokinetic pathway for NMs and priority for organs examined



To understand the absorption of NMs via the lung, skin and gut and their distribution in the body, identifying potential target organs for toxicity evaluation. For this purpose, the chemical analysis methods will be mainly used.

22 Junko Nakanishi, adapted from DEFRA

§ 3-3 Characterization & Sample Preparations



(Nakanishi 2005, adapted from Kawasaki's chart)

CONTENTS

Introduction: Importance of risk evaluation

of the new technology

2 Overview of our research project

3 Toxicity evaluation methodology § 3-1, § 3-2, § 3-3

Exposure analysis and risk assessment

5 Overview of risks due to nanotechnologies

6 US action on regulating NMs

Next steps

4

7

Exposure assessment for NMs



Junko Nakanishi (2006)

Exposure Assessment during the Lifecycle of NMs



Risk Assessment and Assessment Document

(: toxicity tests are carried out, EXT: extrapolated)

	Toxicity Test			Exposure	Risk	Assessment	
_	in vitro	<i>in vivo</i> Inhalation test	Biomarker	Analysis	Assessment	Document	
Au Particle	*	-	-	-	-		
Silica	*	-	-	-	-		
					[Document on	
TiO2		Published data				TiO2	
C ₆₀				}	}	Document on	
C ₇₀		EXT		J	J	Fullerens	
SWCNT(1))			
SWCNT(2)		EXT	EXT	}	}		
SWCNT(3)		EXT	EXT	J	J	Documents on	
MWCNT(1))		CNTs	
MWCNT(2)		EXT	EXT	}	}		
MWCNT(3)		EXT	EXT	J	J		
		-	-				
Carbon Black	*			-	-		

* A spectrum of relative hazard potential of NMs clarifies the position of C60, for example, among other NMs.

Roadmap of Risk Assessment

NMs: nanomaterials



CONTENTS

Introduction: Importance of risk evaluation

of the new technology

2 Overview of our research project

3 Toxicity evaluation methodology $\S 3-1$, $\S 3-2$, $\S 3-3$

Exposure analysis and risk assessment

Overview of risks due to nanotechnologies

6 US action on regulating NMs

Next steps

4

5

7

Expand our horizons to the risks from the general nanotechnology, not limiting to the risks from NMs

Overview of risks from across the nanotechnology

 Exposure type varies according to their use, from passive to active.

Passive Exposure

Active Exposure



Two types of risks of nanotechnology

 Type 1 is one of typical environmental problems.

• Type 2 is one of the product safety problems.

 The risks from nanotechnology consists of the two types of risks, different from each other.



Two kinds of Exposure

Type 1 (Passiv	ve Exposure)	Type 2 (Volu	intary Exposure)
Release from the life manufactured NMs use, consumption and disposal/recycle)	(production,	Voluntary use enhancement capability	
Industrial Use	Cosmetics	Food	Medical

Two types of risks associated with nanotechnology

	Type 1	Type 2	
Sources	Release from the lifecycle of manufactured NMs	The medical use of NMs	
Effects on	The ecology and human health	The human health and ethical issues	
Factors	Nano scale size effects	Adverse effects	
Approaches	The science – based risk evaluation	Various approaches according to usage Societal framework for ethical problems	

The type 2 risk should not be slighted, though they are entirely different in terms of risk perspectives.

CONTENTS

Introduction: Importance of risk evaluation

of the new technology

2 Overview of our research project

3 Toxicity evaluation methodology $\S 3-1$, $\S 3-2$, $\S 3-3$

Exposure analysis and risk assessment

5 Overview of risks due to nanotechnologies

US action on regulating NMs

Next steps

4

6

7

What is being done for regulating risks of NMs in the US?

< USEPA >

- 1. Stewardship program
- 2. TSCA new chemicals approach
- 3. The Samsung 'Silver Wash" washing machine should be regulated under the FIFRA (US Federal Insecticide, fungicide and rodenticide act), 22 November, 2006
- < The National Institute for Occupational Safety and Health (NIOSH) >
- 4. The stricter occupational exposure limits for ultrafine $TiO_2(nano scale)$ at the workplace by classifying TiO_2 as a potential occupational carcinogen

NIOSH PROPOSAL

Occupational exposure limits as time-weighted for up to 10hr/day during a 40-hour work week

For fine TiO ₂	1.5 mg/m ³
For ultra fine TiO ₂	0.1 mg/m ³

The limits for ultra fine particles (nano size) are 1/15 of those of fine particles (micron size)

Fine: all particle sizes that are collected by respirable particle sampling (50% collection efficiency for particles of 4 μ m, with some collection of particles up to 10 μ m.

Ultra fine: primary particle diameter <0.1_μm.

Pulmonary inflammation (PMN count) to subchronic inhalation based on particle mass dose in rat lungs



Data from: Porter et al. [2001]; Oberdörster et al. [1994]; Tran et al. [1999]. Adapted from NIOSH (2005)8

Pulmonary inflammation (PMN count) to subchronic inhalation -- based on particle surface area dose in rat lungs.



Data from: Porter et al. [2001]; Oberdörster et al. [1994]; Tran et al. [1999]. Adapted from NIOSH (2005)

39

Lung tumor proportion based on particle surface area dose(in the case of PSLT particles*)

* Poorly soluble low toxicity particles



40 NIOSH (2005)

NIOSH Concluded

- 1. The tumorigenic effects of TiO2 exposure in rats appear not to be chemical-specific or a direct action of the chemical substance itself.
- 2. Rather these effects appear to be a function of particle size and surface area acting through the secondary genotoxic mechanism, associated with persistent inflammation.
- 3. Current evidence indicates that occupational exposures to low concentrations of TiO2 produce a negligible risk of lung cancer in workers.
- 4. It designates TiO2 as a "potential occupational carcinogen", though with insufficient evidence.
- 5. This is a temporary and purudent health-protective measures for workers until a more complete understanding of the possible health risks.

Implications of NIOSH Proposal

If the assumption regarding TiO2 is accepted,

- 1. ••• there is some possibility that all inert and low soluble nanomaterials may be designated as possible carcinogen.
- 2. ··· acceptable level will be proportional to the one dimensional size.

However,

there are many problems regarding the NIOSH's analysis of TiO2 carcinogenicity, for instance, (1) rat overload, (2) assumed mechanism of the carcinogenicity, (3) the dose-response relationship, (4) measurement of surface area of NMs,

PULMONARY TOXICITY OF Nano- and Micron-sized TiO



Adapted from David B. Warheit et al (2006)

Many issues remain unsolved

- **1** The test results on which the new proposal is based still have the following issues:
 - 1. Almost all tests lack sufficient measurement of material size, impurities and surface area
 - 2. Partly because of the above, the test results are contradictory to each other.
 - **3.** It is crucial to perform safety tests with common, standardized test materials
- 2 The US government policy suggests that, if the public uneasiness over the risk of nanotechnology enlarges, a lot of regulation may be introduced without sufficient scientific proof.

CONTENTS

Introduction: Importance of risk evaluation

of the new technology

2 Overview of our research project

3 Toxicity evaluation methodology $\S 3-1$, $\S 3-2$, $\S 3-3$

Exposure analysis and risk assessment

5 Overview of risks due to nanotechnologies

6 US action on regulating NMs

Next steps

4

7

Next steps

1. Continue with our recently-started project that has already been highly appreciated and commended as such at

the 1st Meeting of the Working Party on Manufactured Nanomaterials of OECD (October 26-27, 2006 in London):

"The Japanese research effort was recognized as a good starting point for consideration in the health effects area"

Next steps (continued)

2. Maintain the existing NMs risk assessment policy and keep our research as scientific as possible.

3. Contribute to various nanotechnology policy decisions through aggressively sending out messages both domestic and global institutions.

4. Take the Initiative in making the international rule on risk governance related to the nanotechnology.

5. Increase our involvement in the overall nanotechnology risk issues that are not necessarily covered by our current project, as risk issues are becoming more and more significant social problems.